Mathale Municipal Council Mathale District

1 Financial Statements

1.1 Presentation of the Financial Statements

The financial statements of the year 2018 had been presented to the audit on the 10 April 2019 and the summary report of the Auditor General had been presented to the Mayor on 31 May 2019 and the detailed management report regarding the financial statements had been presented to the Mayor on 31 May 2019.

1.2 The Qualified Opinion

I am in an opinion that, except the effect on the financial statements of the matters referred under the section of the basis for a qualified opinion in this report, the financial statements had been prepared in accordance with generally accepted accounting principles and give a true and fair view of the state of affairs of the Mathale municipal council as at 31 December 2018 and financial results of its operations for the year then ended.

1. 3 The basis for a Qualified opinion

1.3.1 Accounting deficiencies

	Audit observation	Recommendation	Accounting Officer's Commentary
(a)	Advance had been overstated by an amount of Rs. 108,181.	Rs. 108,181 shown in the advance account should be checked and corrected.	An amount of Rs. 323,755 which should to be received from a private entity had been stated in the trail balance.
(b)	It had not been stated in the accounts the receivable balance of stamp fees amounting to Rs. 232,000.	Actions should be taken to adjust the stamp fees on the accounts	Although it had checked the schedules relating the month of April 2018 cheques had not been issued to the Sabha up to now.
(c)	It had been overstated the payable balance for the Pension Contributor regarding the year under review by an amount of Rs.570,167.	It should be accounted accurately.	Action will be taken after investigation
(d)	The creditors had been understated by an amount of Rs.536,401 hence	It should be corrected by	Actions will be taken watching the journal entries.

investigation

the

the contribution to the pension

amounting to Rs.15,155,076 which countinuing from several years had accounted as 14.618.675

accurate value.

vehicles (e) 03 worth of Rs.5,300,000 which were under running condition had not been accounted.

It should be accounted accurately

If any vehicle shown in the book is not included in the asset register as stated, it will be included

It was not observed physically the (f) 13 vehicles worth of Rs. 2,307,001 which had included in the financial statements.

Proper actions should be taken to adjusting the accounts investigating about the physically absent vehicles

Accounts had been stated according to the real values which were in the books.

The contracted amount of (g) Rs.263,000 for the construction of the road near the Little Bridge at the Kottegedera Northern Town boundary had been accounted under the creditors as Rs.26,300.

Actions should be taken to correct the accounting error by journal entries.

Although the value should be as Rs.263,000 it had stated as Rs.26,300 by a mistake. It will be corrected by journal entry.

1.3.2 Non reconciled control accounts

Audit observation

It had been observed a difference of Rs. 22,981, 812when compare the total amount of Rs. 162,848, 650of 09 accounts subject stated in financial statements with their relevant schedules and supporting documents value of Rs 180,646,992.

Recommendation

Actions should be taken to correct the accounts by comparing the differences of the balances.

Accounting Officer's Commentary

The reason for the decline in utility balance is the absence of a balance between the net balance of the current account and the monthly premium receivables. Actions will be taken after investigation.

1.3.3	1.3.3 Accounts payable and receivable						
(a) A	ecounts receivable						
	Audit observation		Recommendation		Accounting Officer's Commentary		
	the receiveble balance that could not settled since 08 of years was amounting to Rs. 4,876,065.		Action shall be taken to implement the provisions of the Municipal Council Ordinance and to recover the balance due		I will make arrangements to settle the accounts with doing payments to the relevant parties.		
(b)	Accounts payable						
	Audit observation		Recommendation		Accounting Officer's Commentary		
	The payable balances that had elapsed 03 years amounting to Rs. 72,953,228.		Actions should be taken to settlement the payable balances.		Actions will be taken in future to settle this creditors; balance.		
1.3.4	Lack of written evidence required f						
	Audit observation	Re	ecommendation		ccounting Officer's ommentary		
	07 accounting subject worth of Rs. 13,690,623 had not been vouched satisfactorily in audit due to non submission of the audit evidence to the audit.	sh	oofs and other balances ould be collected and esented in evidence.	se in ba	December 2018, the maining outstanding lances could not be ttled and they were structed to review the lances separately and ke action to correct them.		

1.4 Non-compliance

1.4.1 Non-compliance with laws, rules, regulations and management decisions

	References To rules and regulations and management decisions	Non-compliance	Recommendation	Accounting Officer's Commentary
a)	Slaughter house Ordinance No 9 of 1893 - Sections 5, 6 and 7	Actions had not been taken in relation to 3 private tortoises in the Sabha area for over 10 years. The Environmental Protection License was also not obtained.	Actions should be taken according to the provisions of the Act.	Since the municipal council does not have a slaughterhouse, the municipal council has no other means of meeting the meat requirements of the area and outside the area so the license had been issued.
b)	Section III of the Standard By- Law published in the Extraordinary Gazette No. 541/ 17of 20 January 1989	It had not been stated in the fixed assets register the 38 land and buildings with the estimated value of Rs. 1,020,272,000 and a land which was not stated the value	Land and buildings surveyed and assessed should be recorded in the Fixed Assets Register.	At present, a Permanent Asset Survey Board has been appointed and the lands and buildings belonging to the Council have been identified. A provisional assessment has been made and the final
c)	104 and 105 of the Financial Regulations of the Democratic Socialist Republic of Sri Lanka	Investigations into three vehicle accidents in 2017 and 2018have not been finalized.	The relevant investigations must be concluded and appropriate action should be taken.	account is included. While the inspection report of the vehicle bearing the number KH-4277 has not been received yet The Internal Audit Division has completed preliminary investigations into other accidents.

2. Financial Review

2.1 Financial Results

According to the presented financial statements, excess of income over recurrent expenditure for the year ending 31 December 2018 amounted to Rs. 99,916,360 as compared with the corresponding excess of revenue over recurrent expenditure for the preceding year amounted to Rs. 63,175,930

2.2 Revenue Administration

2.2.1 Estimated Revenue, Billed amount of Revenue, collected Revenue and outstanding Revenue

Details of Estimated Revenue, Billed Revenue, collected Revenue and Arrears of Revenue for the year under review and for the previous year are as follows.

		2018					2017	
Source of revenue	Estimated Revenue	billed revenue	Revenue collected	Total arrears as of December	Estimated Revenue	Billed amount of revenue	Revenue collected	Total arrears as of December 31 st
		Rs.		31 st				
	Rs.		Rs.		Rs.	Rs.		Rs.
				Rs.			Rs.	
Rates Taxes	36,772,000	36,735,292	25,247,284	24,248,572	36,150,000	36,221,114	24,756,470	23,836,699
Rent	18,855,000	18,023,309	15,537,642	3 ,803,085	18,671,000	19,110,584	16,528,021	4,167,134
Licences fees	8,553,000	11,216,012	10,993,012	223,000	8,033,000	10,647,215	10,089,290	14,000
Other Revenue	60,583,000	73,434,939	48,917,591	31,711,788	45,483,600	60,732,943	15,311,825	52,993,783
Total	124,763,000	139,409,552	100,695,529	59,986,445	108,337,600	126,711,856	66,685,606	81,011,616

2.2.2 Performance in Revenue Collection

	Audit observation	Recommendation	Accounting Officer's Commentary
(a)	An amount of RS.23,425,994 which to be received as at the end of the year 2014 from 14 taxpayers for the stalls of the super market as the key money and 10% of late fees in this regard had not been recovered.	The receivable amount and the late fees should be recovered.	Action will be taken as the decision of the sabha.
(b)	The Water Supply System operated by the Municipal Council had not been recovered an amount of Rs. 4,802,812 which to be	Relevant balances should be recovered.	There is a balance of these charges in the books and although several correspondences have been made to settle the matter,

received when it was transferred to the National Water Resources Board in 2001.

the arrears of the Water Resources Board have not been settled yet.

2.2.3 Rates and Taxes

Audit observation

(a) It had been recovered an amount of Rs. 10,969,758 only from the rrears balances of Rs.23,836,699 as at 01

January 2018.

- (b) While 129Assessment Units exceeding Rs. 15, 000and should have paid Rs. 3,739,860 as at 31 December of the year under review, Their deficit time ranged from 4to 59quarters.
- (c) The amount of assessments to be recovered from 26state institutions which had been in arrears for more than four quarters as at 31st December of the year was amounting to Rs.2,228,256.

Recommendation

Revenue should be recovered in accordance with the provisions of the Municipal Council Ordinance.

Revenue should be recovered in accordance with the provisions of the Municipal Council Ordinance.

Action should be taken in accordance with the circular no. Circular No: 2015/08 of the Local Government Commissioner.

Accounting Officer's Commentary

Assessment charges are billed quarterly and there is a constant deficit balance. Revenue Inspection Officers in charge of the respective divisions have issued notices of suspension of property. Action has been taken to ban the

property.

Action had been taken to recoup the deficit by encouraging taxpayers to pay arrears. Also, action is beign continuing by covering two (02) vacancies of Revenue Inspectors of the division.

Time Analysis Reports have been prepared in the first few months of 2019 for those institutions which have had a large deficit. Action has been initiated under the 2015/8 circular for other unpaid institutions.

2.2.4 Rents Audit observation Recommendation Accounting Officer's Commentary An amount of Rs.453, 596in Act in accordance with I will take necessary (a) arrears which have been in the agreement and rent steps to identify the force for more than three There should be places where rent is years had not been fulfilled charging and due paid and to in terms of the agreement. process. resolve the issues that exist and to give them to the tenants or to give them on a daily basis. Since 2007the toilet tax of (b) Rent should be properly Steps have been taken Rs. 307, 281from 4persons recovered and legal to recover toilet rent has not been charged. action taken. balances and take legal action against those that do not pay. There was a deficit of Rs Rent should be properly The Urban Development 1,534, 752including recovered and legal monthly rent and value action taken Authority has taken added tax for 2018. over the rest house owned by the council and the rent that the council owes to the church has continued to be scarce. Rent amount of Rs. 76,542 proceedings Legal actions (d) Legal had which to be received from should be followed. been taken. coca cola and lottery stalls had not been recovered. 2. 2. 5 Court fines and stamp fees

		Commentary
An amount of Rs.384,500 of	It should be collected the	Since court fines and
court fines and an amount of	arrears income promptly.	stamp fees are paid by
Rs. 27,225,700 of stamp fees had		the provincial council,
been remained to receive as at 31		those fees are constantly
December of the year under		in arrears for months.

Recommendation

Accounting Officer's

Audit observation

review.

We are constantly working to get it settled

2. 2. 6 Surcharges

Audit observation

Recommendation

Accounting Officer's Commentary

According to the

According to the surcharges imposed on those responsible, in accordance with the provisions of the Municipal Ordinance, a sum of Rs. 77,770 had to be collected as at 31 December of the year under review.

Legal action should be taken If it is not charged and surrendered.

I will look into the surcharge on a foreign trip. As there are not collected yet, three officers involved in the surcharge relating to the Kendagolla by-road had been appealed.

3 Operational review

3.1 Performance

Following are the observations on the perform the functions of Public Health, the regulation of matters of public utility services and the management of public roads, people in comfort, convenience and welfare of the Council to regulate and administer public health, public utility services and public roads under section 04 of the Act.

(a) Non-receipt of expected Outcome

. .. .

Audit observation

Recommendation

Accounting Officer's Commentary

Two clinic centres that have been under construction for a period of three years by expending an amount of Rs. 4,179,176 from the Sabha fund and various allocations had not been completed.

Construction should be completed and utilized immediately.

Answers had not been given

(b) **Abandoned Tasks** -----Recommendation Accounting Officer's Audit observation Commentary _____ _____ During the year under review, 3 Tasks of the project Answers had not been industries with provision of Rs. should be started. given 691,611 had been stopped (c) Solid Waste Management _____ Recommendation Accounting Officer's Audit observation Commentary _____ Twenty metric tonnes of (i) Act according the About 150 feet away from the to garbage collected monthly was answers had given and does riverbank, the garbage is being unintentionally dumped into a a proper monitoring should dumped. A pit in the vicinity private land called Wariyapola be done. of the river has been drained to Watta. prevent the effluent from flowing into the river. I inform that the answer will Although The 5 acre land in The needs must be properly (ii) Viharagamawatta be found in the future. met. purchased for Rs. 2,000,000 in 2010 and Rs. 400,000 has been spent on the basic feasibility and design of its sanitary landfill this land had not been used for dumping waste. (d) Issues on Environment _____ Audit observation Recommendation Accounting Officer's Commentary In terms of the provisions of the An environmental license The application and National Environmental Act No. be obtained documents required must 47of 1980, as amended by Act for obtaining the EPL expeditiously. have been forwarded No. 53of 2000and Act No. 56of 1988, no Environmental License to the CEA. was obtained for the Sewage

Disposal System.

(e)	Sustainable Development Goals							
	Audit observation	Recommendation	Accounting Officer's Commentary					
	Due to the lack of formal knowledge of the 2030 Agenda on Sustainable Development Goals, the long-term plans have not been prepared.	Long-term plans need to be worked out.	Answer had not been given					
3.2	management inefficiencies							
	Audit observation	Recommendation	Accounting Officer's Commentary					
(a)	Five fish stalls at the supermarket and a fish stall at the Gongawela market complex had been contracted in 2004, but by the end of the year under review the rent had not been revised and no new agreements had been reached.	Shop rent should be amended and entered into agreements	Answer had not been given					
(b)	An amount of Rs.55,318 had not been charged for the 33 stall in the complex which had been leased to the Ceylon Fisheries Corporation since which had closed since 2008	The receivable amounts should be collected.	Answer had not been given					
(c)	It had not been chargeg business license fees out of 53 businesses operating in the area, business taxes from 80 and business tax from 15 business enterprises.	Take action to recover trade license fees, industry taxes and business taxes.	Answer had not been given					
(d)	Nine fish stalls in the council area had been run without commercial permits due to lack of health recommendation.	The preliminary work needs to be done.	Answer had not been given					

Recommendation Accounting Officer's Audit observation Commentary _____ _____ _____ According to the letter of CPC / CS / 2/ 3/ Action shall be taken The Commissioner of C / 4/ 02dated 25th July 2018of the Chief as per the letter of the Local Government has Secretary of the Central Province, Chief Secretary dated been informed about 25th July 2018, CPC / although it has been approved to recruit a this. driver for a period of 3months only in CS / 2/3 / C / 4/02. contract basis. From 08th June 2018, the same driver deploye in service and had paid 3.4 Assets Management 3.4.1 Non verifying the protection of Assets _____ Audit observation Recommendation Accounting Officer's Commentary _____ Suduganga Estate, which is 5 acres, 2 The boundaries of the The municipal council (a) roods and 16 perches, had not been owns the survey plan land should be demarcated. identified of the land called the and Suduganga Watta and security established. the deed of the land has not been marked by physical boundaries. Action is being taken to get physical borders by calling for bids from authorized surveyors. (b) Survey plans had been prepared for 19 Relating lands A request has been to other lands which were used by the should be submitted made to the Registrar Municipal Council for various purposes and forwarded. for lands which are not but there were no title deeds or transfer deeds and work is orders underway to prepare declaration deeds for

3.3

Human Resource Management

lands which cannot be

deeded.

(c) 3.4.2	According to the Land and Buildings Survey report, it had had unauthorized constructed in the two lands worth Rs. 2,600, 000but no action had been taken. Idle and Under Utilized Assets	The actions taken in this regard should be clarified	These two locations have been identified by the Asset Survey Board and action is being taken to take over the possession of the two lands to the Urban Council.
	Audit observation	Recommendation	Accounting Officer's Commentary
	According to a Land and Building Survey Report dated 21 March 2019, the Aluvihara Children's Park, worth Rs. 800,000 had not been used at a useful task.	It should be used effectively to meet the desired objectives.	Aluvihara Children's Park is being developed as a children's park in the future.
3.5	Idle and Under Utilized Assets		
	Audit observation	Recommendation	Accounting Officer's Commentary
	In two instances, although an amount of Rs. 218,121 had been spent to advertise the bids The money spent on it was a futile expense due later resulted in the rejection of those purchases	Purchases should be made in a systematic manner	According to the reports of the Technical Evaluation Committee it has been recommended that the quotations are not suitable for the purchase and therefore no such purchases have been made.
3.6	The Procurement Plan		
	Audit observation	Recommendation	Accounting Officer's Commentary
	A procurement plan and a procurement schedule had not been prepared in accordance with 4.2.1 and 4.2.3 of the Procurement Guidelines.	Actions should be taken according to the procurement guidelines	The answer had not been given

3.6.1 Supplying and Services

Audit observation

Audit observation

- (a) According to Section 11 (c) of the Standard By-Law, there had been no recommendation made by the Finance Committee on two occasions for purchases totalling Rs. 149,145 which had above the lowest price above.
- (b) When purchasing LED street lamps, it had done on issued quotations by 3occasions from institutions which have been selected improperly in contravention of Section 3(4) (c) and Procurement Guidelines 3: 2or 3: 4of the Municipal Council Standard by-law published in the Gazette No. 541/17. 715, 000worth of LED street lamps had been purchased without the recommendations of the TEC.
- (c) It had occured a loss of Rs.309, 000 to the sabah fund due purcahsed the bul at the prices presented by a supplier of Rs.11, 500and Rs.12,750 respectively while it was availbling the lowes price for a bulb of100w as Rs.6, 900and 150w bulb to the price 6,500.

Recommendation

lation Accounting Officer's Commentary

activities

it should be followed the available laws, rules and regulations.

it should be followed the procurement

guildlines.

Hon. Mayor, quotations were made for 150w at one time and 100w at another time. If a newspaper advertisement was purchased to purchase 60 bulbs, the cost would

The expenses incurred

for the best and the

most economical work

to be considered in the

various developmental

At the request of the

Municipal Council.

of

the

advertisement was purchased to purchase 60 bulbs, the cost would be much higher so it had purchased the bulb by sending the letters trough registered post.

Procurement
guidelines should be
followed.
Compliance with
Tender Boards and
Technical Evaluation
Reports

The tender committee has decided that the minimum bid lamp does not meet the requirements and that it has acted according to the council's orders.

4. Accountability and good governance

4.1 audit and Management Committee

Audit observation

Audit and Management

Committees were held on two occasions during the year under review.

Recommendation

1 Audit and Management Committee should be held once for a quarter. Accounting Officer's Commentary

Steps have been taken to hold the audit committees as scheduled from .2019

4.2 Audit queries which had not answered

Audit observation

It had not been answered to 05 audit queries wich had issued to the Sabha as at31 December of the year under review with a countable value of Rs.12,531,771.

Recommendation

taking actions according to the section 38(1)(e) of National Audit Act. Accounting Officer's Commentary

Please note that only five audit queries have been sent to the council by 31st December 2018, as 31.05.2018 are in the process of being answered.